high unemployment areas but leaving more than half of the visas for projects that come in at the higher investment level. We even offered to give affluent areas their own carve-out. Yet one proposal suggested to us was to make the visas cheaper. They want to reduce the amount an investor has to pay for a green card. They also want more visas. The demand for visas is through the roof, yet they want to reduce the price.

My colleagues and I have been willing to engage with other Members on this issue. We have made so many concessions. I am not sure how much more we can give, especially when there are increasing calls to end the program. The status quo is not acceptable. It is time for things to change.

I encourage my colleagues to join the ranking member and me in our request for reforms. I hope this body will think twice before allowing the program to continue as is.

TRANSPARENCY AND GOVERNMENT OVERSIGHT

Mr. GRASSLEY. Now, Mr. President, I would like to use that additional 60 seconds.

Another issue I want to raise with Senate leadership is transparency and our responsibility of government oversight.

Last week, I spoke about the danger of allowing agencies to improperly use the Office of Senate Security to keep information secret even when it is unclassified.

I said that if we let the FBI get away with hiding the Clinton investigation documents from the public, then other agencies would abuse the system to undermine transparency and oversight. That is exactly what is happening.

The State, Treasury, and Justice Departments are trying the same trick to hide documents about the Obama administration's transfer of billions of dollars to Iran for hostages.

These unclassified documents requested by the Judiciary Committee are being locked away in the basement of the Capitol. They are being treated as if they are classified, but they are not.

The Committee was not consulted and did not agree to these burdensome and unnecessary document controls.

With the Clinton investigation documents, the FBI improperly mixed classified and unclassified documents together in order to keep the unclassified documents secret. But, this time every paragraph and every page of the Iran hostage payment documents is 100 percent unclassified.

So why send it to Senate Security? Why keep it locked away from the public and congressional oversight? Why would the Senate participate in this scheme to undermine transparency?

If the Senate, as an institution, wants to take its oversight responsibility seriously, we should not be helping the executive branch hide embarrassing information from the American people.

The PRESIDING OFFICER (Mr. RUBIO). The Senator's time has expired. Mr. GRASSLEY. I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mr. McCONNELL. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mrs. FISCHER). Without objection, it is so ordered.

CONCLUSION OF MORNING BUSINESS

The PRESIDING OFFICER (Mr. SASSE). Morning business is closed.

LEGISLATIVE BRANCH APPROPRIATIONS ACT, 2017—MOTION TO PROCEED

The PRESIDING OFFICER. Under the previous order, the Senate will resume consideration of the motion to proceed to H.R. 5325, which the clerk will report.

The senior assistant legislative clerk read as follows:

Motion to proceed to Calendar No. 516, H.R. 5325, a bill making appropriations for the Legislative Branch for the fiscal year ending September 30, 2017, and for other purposes.

The PRESIDING OFFICER. All postcloture time has expired.

The question is on agreeing to the motion.

The motion was agreed to.

LEGISLATIVE BRANCH APPROPRIATIONS ACT, 2017

The PRESIDING OFFICER. The clerk will report the bill.

The senior assistant legislative clerk read as follows:

A bill (H.R. 5325) making appropriations for the Legislative Branch for the fiscal year ending September 30, 2017, and for other purposes.

AMENDMENT NO. 5082

(Purpose: In the nature of a substitute)

Mr. McCONNELL. Mr. President, I have a substitute amendment at the desk that I ask the clerk to report.

The PRESIDING OFFICER. The clerk will report.

The senior assistant legislative clerk read as follows:

The Senator from Kentucky [Mr. McCon-NELL], for Mr. Cochran, proposes an amendment numbered 5082.

Mr. McCONNELL. I ask unanimous consent that the reading of the amendment be dispensed with.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

(The amendment is printed in today's RECORD under "Text of Amendments.")
Mr. McCONNELL. I ask for the yeas

and nays on my amendment.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient sec-

The yeas and nays were ordered.

AMENDMENT NO. 5083 TO AMENDMENT NO. 5082

Mr. McCONNELL. Mr. President, I have an amendment that is at the desk that I ask the clerk to report.

The PRESIDING OFFICER. Th clerk will report.

The senior assistant legislative clerk read as follows:

The Senator from Kentucky [Mr. McCon-NELL] proposes an amendment numbered 5083 to amendment No. 5082.

Mr. McCONNELL. I ask unanimous consent that the reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

At the end add the following:

This Act shall take effect 1 day after the date of enactment.

Mr. McCONNELL. I ask for the yeas and nays on my amendment.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The yeas and nays were ordered.

AMENDMENT NO. 5084 TO AMENDMENT NO. 5083

Mr. McCONNELL. Mr. President, I have a second-degree amendment at the desk.

The PRESIDING OFFICER. The clerk will report the amendment.

The senior assistant legislative clerk read as follows:

The Senator from Kentucky [Mr. McCon-NELL] proposes an amendment numbered 5084 to amendment No. 5083.

The amendment is as follows:

Strike "1 day" and insert "2 days".

AMENDMENT NO. 5085

Mr. McCONNELL. Mr. President, I have an amendment to the text proposed to be stricken.

The PRESIDING OFFICER. The clerk will report.

The senior assistant legislative clerk read as follows:

The Senator from Kentucky [Mr. McConnell] proposes an amendment numbered 5085 to the language proposed to be stricken by amendment No. 5082.

The amendment is as follows:

At the end add the following:

This Act shall take effect $\bar{3}$ days after the date of enactment.

Mr. McCONNELL. I ask for the yeas and nays on my amendment.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The yeas and nays were ordered.

AMENDMENT NO. 5086 TO AMENDMENT NO. 5085

Mr. McCONNELL. Mr. President, I have a second-degree amendment at the desk.

The PRESIDING OFFICER. The clerk will report.

The senior assistant legislative clerk read as follows:

The Senator from Kentucky [Mr. McConnell.] proposes an amendment numbered 5086 to amendment No. 5085.